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#### Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

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In the Matter of Implementation of Sections of MM Docket 93-215 the Cable Television Consumer Protection and Competition Act of 1992 Rate Regulation

# REPLY COMMENTS OF THE NATIONAL TELEPHONE COOPERATIVE ASSOCIATION

The National Telephone Cooperative Association ("NTCA") submits these Reply Comments in response to comments filed in this docket on August 25, 1993. The comments were filed in response to a Notice of Proposed Rulemaking, ("NPRM"), FCC 93-353, released by the Commission on July 16, 1993. proceeding is examining proposals for cost-of-service showings to be submitted by cable operators supporting rates higher than benchmarks.

NTCA is a national association of approximately 500 small local exchange carriers ("LECs") providing telecommunications services to interexchange carriers and subscribers throughout rural America. Approximately 160 of NTCA's members operate small cable television systems in their telephone service area. Most of them provide service under the rural exemption in 47 C.F.R. § 63.58. Nearly all operate with small staffs. Most systems were established by the telephone companies because service was not provided by or could not be obtained from other sources. Because service is provided in sparsely populated

areas, the systems are generally not subject to "effective competition." Costs, however, are also generally higher in these areas because they do not possess many economies of scale present in more densely populated areas and often have a difficult topography and climate.

### DISCUSSION

The Commission asked whether there should be a reduction in "administrative burdens on small systems making cost-of-service showings." In its comments, NTCA and the New York State Commission on Cable Television, among others, said there should be a further reduction in administrative burdens for small systems making cost-of-service showings.

In comments, NTCA, urged the Commission to allow small systems the option of simply negotiating basic service tier rates with franchise authorities instead of having to resort to burdensome rate proceedings that involve expensive cost-of-service showings. A regulatory body with a significant interest in efficient regulation agrees. The New York State Commission on Cable Television is concerned about the impact of the Commission's regulations on the many small cable operators and small municipalities in New York and the nation. It said, "regulatory burdens would be minimized if small operators and their respective franchising authorities were free to establish rates by negotiation." In prior comments in MM Docket 92-266,

NPRM at 76.

New York State Commission on Cable Television at 3.

NTCA also proposed that the Commission exempt small systems with fewer than 1,000 subscribers and allow these systems simply to file their basic tier rates in cases where there is no objection to a simple filing by the franchise authority.

NTCA has provided to the Commission an estimated cost-of-service impact of \$2.29 per month per subscriber based on a 500 subscriber system.<sup>3</sup> This \$2.29 per month would in turn be collected from subscribers. This would no doubt only exacerbate rate levels for the subscribers already paying above benchmark rates. Likewise, Prime Cable notes a \$4.19 per subscriber per month increased cost-of-service recovery for a 191 subscriber system required to fill out FCC Form 393.<sup>4</sup>

NTCA agrees with others that there are many conditions beyond an operator's control that are responsible for above benchmark rates. The U.S. Small Business Administration (SBA) notes that many small systems have fewer channels than large systems reducing revenue potential from unregulated services. The SBA also states that, "because of the small markets that they serve, [small systems do not] have local advertising insertions on cable channels." Small Cities states, "bigger companies receive huge volume discounts compared to small companies on

NTCA comments in MM Docket 92-266, August 31, 1993 at 6.

Prime Cable, Harron Communications Corp., Georgia Cable Partners, Atlanta Cable Partners, L.P., Wometco Cable Corp., and The Coalition of Small System Operators at 38.

<sup>5</sup> Chief Counsel for Advocacy of the United States Small Business Administration at 9.

programming. \*\* The Commission should consider these factors in deciding to alleviate already burdened companies from increased burdens which impose added costs on the companies and their subscribers.

## CONCLUSION

NTCA urges the Commission to adopt rules consistent with these comments.

Respectfully submitted,

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September 14, 1993

<sup>6</sup> Small Cities Cable Television at 4.

# CERTIFICATE OF SERVICE

I, Gail C. Malloy, certify that a copy of the foregoing Reply Comments of the National Telephone Cooperative Association in MM Docket No. 93-215 was served on this 14th day of September 1993, by first-class, U.S. Mail, postage prepaid, to the following persons on the attached list:

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